

# **Finding of No Significant Impact**

Environmental Assessment

Expression of Interest #1492 and #1791

ES-020-2012-21

## **INTRODUCTION**

The Bureau of Land Management (BLM) has prepared an Environmental Assessment (EA), ES-02-2012-21, to address the offering of certain oil and gas lease parcels in Jackson and Pope Counties, Arkansas at the March 17, 2016 BLM Eastern States Competitive Oil and Gas Lease Sale (March Lease Sale). Under the proposed action the BLM would offer for sale two (2) lease parcels. Collectively, the parcels recommended to be offered at the March 2016 lease sale contain approximately 80 acres of Federal minerals administered by BLM. The parcels were initially scheduled for the December 10, 2015 sale but the sale was postponed. Standard terms and conditions as well as parcel-specific timing limitation, no surface occupancy, and controlled surface use stipulations have been attached to the parcels as specified through the EA to be issued. In addition to the proposed action, a No Action alternative was analyzed in the EA.

## **EXTERNAL SCOPING**

Informal consultation with the United States Fish and Wildlife Service (USFWS) has been conducted for these two parcels in compliance with the Endangered Species Act, Section 7 Consultation requirements. Letters of concurrence for the proposed action were received from USFWS on April 20, 2015 (EOI #1492) and March 6, 2015 (EOI #1791). The Arkansas State Historic Preservation Office (SHPO) was consulted on October 28, 2011 (EOI #1492) and February 15, 2015 (EOI #1791), and concurrence letters for the proposed action were received on December 5, 2011 and March 12, 2014 respectively. Additionally, letters were sent to various tribes on October 27, 2011 (EOI #1492) and February 17, 2015 (EOI #1791). Eight comments were received stating that there are no known historical sites on the project sites, and therefore, they do not anticipate any cultural effects from the proposed lease. A 30-day review period is provided for public review and comment on the EA prior to the proposed lease sale.

## **FINDING OF NO SIGNIFICANT IMPACT**

Based upon a review of the EA and supporting documents, I have determined that the Proposed Action is not a major Federal action, and will not significantly affect the quality of the human environment, individual or cumulatively, with other actions in the general area. No environmental effects meet the definition of significance in context or intensity as defined in 40 CFR 1508.27.

This finding is based on the context and intensity of the project as described:

**Context:**

The proposed action would occur in Jackson and Pope Counties, Arkansas within the Mississippi Alluvial Plain and Arkansas Valley Ecoregions. The project includes privately owned surface estate involving Federally owned mineral estate that by itself does not have known or identified international, national, regional, or state-wide importance. The proposed leases would give the lessee exclusive rights to explore and develop oil and gas reserves on the lease, but does not in itself authorize surface disturbing activities. Although there is no surface disturbance at this stage, the EA analyzes a reasonably foreseeable development scenario (RFD) to assess potential indirect effects from drilling that may occur later at the application for permit to drill (APD) stage. Additional site-specific National Environmental Policy Act (NEPA) analysis will be conducted at that time.

**Intensity:**

The following discussion is organized around the Ten Significance Criteria described in 40 CFR 1508.27 and incorporated into resources and issues considered (includes supplemental authorities Appendix 1 H-1790-1) and supplemental Instruction Memorandum, Acts, regulations and Executive Orders. The following have been considered in evaluating intensity for this proposal:

**1. Impacts that may be both beneficial and adverse.**

The proposed action would affect resources as described in the EA. There are no direct impacts to resources from the act of leasing. The EA identifies indirect impacts from leasing as a result of potential future impacts from development of those leases to air resources, fish and wildlife, geology/mineral resources/energy production, soils, vegetation, invasive species, water resources, wastes, recreation, and cultural resources, visual resources, socioeconomics and environmental justice. Mitigating measures to reduce impacts to the various resources were incorporated in the design of the proposed action. None of the direct, indirect, or cumulative environmental effects discussed in detail in the EA are considered significant. This area is not covered by a BLM Resource Management Plan, however, in accordance with 43 CFR 1610.8(b)(1), the EA serves as the basis for making a decision on this proposed action.

**2. The degree to which the proposed action affects public health or safety.**

The proposed action is designed to offer lease parcels for sale and would not directly affect public health or safety. There would also be no indirect effects to public health or safety as a result of potential future development due to standard operating procedures and BMPs. If the parcels are subsequently sold and the leases enter into a development stage, public health or safety would be further addressed through site-specific NEPA analysis where specific mitigation measures to control potential for spills or wastes would be identified.

**3. Unique characteristics of the geographic area such as proximity to historic or cultural resources, park lands, prime farmlands, wetlands, wild and scenic rivers, or ecologically critical areas.**

The EA evaluated the area of the proposed action and determined that no unique geographic characteristics including Wild and Scenic Rivers, Prime or Unique Farmlands, Areas of Critical Environmental Concern, Designated Wilderness areas, or Wilderness Study Areas were Present. Although aquatic habitats (streams) are present on a small area within the parcels, the proposed action would result in no direct impacts to this resource. Indirect impacts from potential future development would be controlled through the use of best management practices and stipulations to minimize potential adverse impacts from sedimentation or vegetation disturbance. If the leases enter into a development stage at a later date, aquatic habitats would be further addressed through site-specific NEPA.

**4. The degree to which the effects on the quality of the human environment are likely to be controversial.**

Effects on the quality of the human environment are not expected to be significant or highly controversial. Site-specific NEPA will be conducted that addresses specific effects on resources at the time of development. Controversy in this context is considered to be in terms of disagreement about the nature of the effect- not political controversy or expression of opposition to the action or preference among the alternatives analyzed within the EA. The public will have 30 days to review the EA and provide comments.

**5. The degree to which the possible effects on the human environment are highly uncertain or involve unique or unknown risks.**

The project is not unique or unusual. The BLM has experience implementing similar actions in similar areas. The environmental effects to the human environment are fully analyzed in the EA. There are no predicted effects on the human environment that are considered to be highly uncertain or involve unique or unknown risks.

**6. The degree to which the action may establish a precedent for future actions with significant effects or represents a decision in principle about a future consideration.**

This project neither establishes a precedent nor represents a decision in principle about future actions. This leasing of Federal minerals and more specifically fluid minerals has been occurring since the creation of the Mineral Leasing Act of 1920. A decision to lease would not limit later resource management decisions for areas open to development proposals.

**7. Whether the action is related to other actions with individually insignificant but cumulatively significant impacts.**

The interdisciplinary teams involved in preparing the EA evaluated the proposed action in the context of past, present and reasonably foreseeable actions. Significant cumulative effects are not expected.

**8. The degree to which the action may adversely affect districts, sites, highways, structures, or objects listed in or eligible for listing in the NRHP or may cause loss or destruction of significant scientific, cultural, or historical resources.**

There are no features within the project area listed or eligible for listing in the National Register of Historic Places (NRHP) that would be adversely affected by a decision to offer for sale the subject parcels, or from potential future development. If leases enter into a development stage, NRHP resources would be further addressed through site-specific NEPA.

**9. The degree to which the action may adversely affect an endangered or threatened species or its habitat that has been determined to be critical under the ESA of 1973.**

Unique lists of seventeen (17) species were identified for both EOI #1492 and EOI #1791 that were either federally listed or proposed as threatened or endangered. The Bald Eagle, a BLM special status species, was also included in the analysis. In coordination with USFWS, mitigating measures to reduce impacts to wildlife and fisheries have been incorporated into the design of the proposed action. Although listed species may occupy habitat within project boundaries, USFWS has concurred that the proposed project will have no effect on nine species and may affect but is not likely to adversely affect three species for EOI #1492 and will have no effect for one species and may affect, but is not likely to adversely affect nine species for EOI #1791. Furthermore, post-lease actions/authorizations (e.g. Applications for Permit to Drill, road/pipeline right-of-way), could be encumbered by further restrictions on a case-by-case basis, as required through project-specific NEPA analysis or other environmental review.

**10. Whether the action threatens a violation of Federal, State, or local law or requirements imposed for the protection of the environment.**

The project does not violate any known Federal, State, local or tribal law or requirement imposed for the protection of the environment. In addition, the project is consistent with applicable land management plans, policies and programs.



Bruce Dawson, District Manager  
Southeastern States District Office

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Date